

Report to: STRATEGIC COMMISSIONING BOARD

Date: 23 January 2019

Reporting Member /Officer of Strategic Commissioning Board Councillor Brenda Warrington – Executive Leader
Stephanie Butterworth – Director of Adults

Subject: ALLOCATION OF £1.154 MILLION ASC WINTER PLANS FUNDING FOR 2018-19

Report Summary: This report provides a set of high level proposals that will address some of the unmet social care need in the system, and will transform a number of existing services. Many of the proposals will offer improvements to the whole system and will increase options and improve outcomes to people who access services.

Recommendations: The Strategic Commissioning Board is recommended to approve the proposals detailed in section 2 of the report and delegate authorisation to the Director Of Adult Social Care, following discussions with the Director of Operations, Integrated Care Foundation Trust, to manage the unallocated balance of £0.315 million (as stated in **Appendix 1**) in accordance with the conditions of the funding which is awarded to 31 March 2019.

Financial Implications:

(Authorised by the statutory Section 151 Officer & Chief Finance Officer)

Integrated Commissioning Fund Section	Section 75
Decision Required By	Strategic Commissioning Board
Organisation and Directorate	Tameside MBC – Adult Services
Budget Allocation 2018/19	£1.154 million (non-recurrent)

Additional Comments

Section 2 of the report provides details of a number of proposals that will be funded via the Council's allocation of £1.154 million from the recently announced Adult Social Care winter funding (national allocation of £240 million).

It is essential that the initiatives satisfy the conditions of the funding awarded and are implemented on a non recurrent basis as the allocation is awarded for the 2018/19 financial year only.

It is also recommended that the programme of proposed initiatives is appropriately evaluated to ensure it has addressed the primary aim of the funding award. This being to reduce pressures on the NHS by getting patients home quicker and freeing up hospital beds across England.

Members should acknowledge that the plans within the report have been identified to ensure there is an impact on the locality health and social care system. These should ensure that people are supported to remain at home and reduce the number of hospital attendances. In addition that people who have required a stay in hospital have a supported, timely and safe discharge.

**Legal Implications:
(Authorised by the Borough
Solicitor)**

The rationale for the additional monies is so that Councils have more available to help ease winter pressures on the NHS and to use it to get people who don't need to be in hospital, but do need care, back home, back into their communities. The aim is that this will in turn free up hospital beds so that people who need to be in hospital get the hospital care they need.

Members should be satisfied therefore that the proposals set out in this report will meet this expectation, and if there is a challenge as to how the monies are allocated there is evidence of a direct link back in support.

The balance still not allocated should likewise be spent within the timeframe, i.e. by 31 March 2019, and outcomes of all allocations recorded where possible. It may be that the Department of Health, and others, will want to see a corresponding reduction in the number of beds traditionally blocked by patients no longer needing to stay, but unable to return home because of their environment created by the winter, and so the ability to measure this should be developed and readily accessible.

**How do proposals align with
Health & Wellbeing Strategy?**

The proposals align the Developing Well, Living Well programmes for action.

**How do proposals align with
Locality Plan?**

The service is consistent with the following priority transformation programmes:

- Enabling self-care;
- Locality-based services;
- Planned care services.

**How do proposals align with
the Commissioning
Strategy?**

The service contributes to the Commissioning Strategy by:

- Empowering citizens and communities;
- Commission for the 'whole person'.

**Recommendations / views of
the Health and Care Advisory
Group:**

The report has not been presented at the Health and Care Advisory Group.

**Public and Patient
Implications:**

It is anticipated that the investment over the winter impact will have a positive impact on the people who access and use the services that are funded through this money.

Quality Implications:

Through the delivery of this programme of investment it is anticipated that the quality of the response to people who are at risk of being socially isolated and who require support from ASC to determine their care when being discharged from hospital will see an improvement in the quality of the service offer as there will be a more prompt response..

**How do the proposals help
to reduce health
inequalities?**

Via Healthy Tameside, Supportive Tameside and Safe Tameside.

**What are the Equality and
Diversity implications?**

The proposals will not affect protected characteristic group(s) within the Equality Act.

The service will be available to Adults regardless of ethnicity, gender, sexual orientation, religious belief, gender reassignment, pregnancy/maternity, marriage/civil and partnership.

What are the safeguarding implications?

There are no anticipated safeguarding issues. Where safeguarding concerns arise as a result of the actions or inactions of the provider and their staff, or concerns are raised by staff members or other professionals or members of the public, the Safeguarding Policy will be followed.

What are the Information Governance implications? Has a privacy impact assessment been conducted?

A privacy impact assessment has not been completed. Services adhere to the Data Protection Act when handling confidential personally identifiable information.

Risk Management:

Close oversight of spend against this non-recurrent funding will be ensured through Adult Management Team and the returns that will be submitted to the Department of Health and Social Care.

Access to Information :

The background papers relating to this report can be inspected by contacting the report writer Sandra Whitehead:



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1. INTRODUCTION

- 1.1 At the Conservative Party Conference in October 2018 the government announced £240 million for Adult Social Care to support winter pressures for 2018-19. The allocation to Tameside is £1.154 million.
- 1.2 The Department for Health and Social Care advises that the investment in adult social care this winter will help local authorities reduce pressures on the NHS by getting patients home quicker and freeing up hospital beds across England. *'The extra funding, announced by Secretary of State for Health and Social Care Matt Hancock, is aimed at reducing delayed transfers of care and will be allocated to councils based on the adult social care relative needs formula'*
- 1.3 This report sets out the high level plans that have been identified to have an impact on the system in terms of supporting people to remain at home, and by doing so to reduce the number of hospital attendances, and where people have had to have a stay in hospital a timely and safe discharge is supported.
- 1.4 The proposals have been discussed and agreed with the Director of Operations at the Integrated Care Foundation Trust and have also been shared with other service areas as appropriate, for example, the funding to support charities who support the homeless.
- 1.5 Approaches have also been made to third sector organisations and groups through Action Together to fund local initiatives that will reduce social isolation and thus reduce the chances of people accessing health services inappropriately.

2. SPENDING PROPOSALS

- 2.1 A number of schemes are proposed that will reduce social isolation, support people to remain living safely at home and to promote a timely and safe discharge from hospital:
- 2.2 Block booking 10 transitional care home beds – there are occasions where people are delayed in hospital because a bed at their home of choice is not available. Access to beds as an interim placement will support a timely discharge from hospital to a placement until the preferred choice of home is available. These beds will be sourced through an expression of interest exercise – this approach has been discussed and agreed with STAR Procurement.
- 2.3 In-house homecare service – there are occasions where people go into crisis at home, that may result in a hospital stay if appropriate support is not provided and also there are a number of people delayed in hospital, and some blockages in Reablement, due to the timescales for new packages of home care commencing. The offer of a short term in-house service will provide support to people who may otherwise end up in hospital due to a crisis at home, or be delayed. This service will be offered until the allocated home care provider can commence the care package. This will also include an additional through the night round.
- 2.4 Payment of 2019-20 fee uplift to care homes brought forward to 1 January 2019 – it is proposed that the 2019-20 fees be paid to care homes from 1 January 2019 with an expectation that care homes work with the health and social care economy to ensure good flow in the system – using the bed state tool, engaging with Digital Health, engaging with the Trusted Assessor model, undertaking prompt assessments and decisions and accepting weekend discharges.
- 2.5 Trusted Assessor Posts in IUCT – Two posts to be funded to carry out the trusted assessor role. These posts will build relationships with care providers and carry out assessments that

will be accepted by the care providers and as a result reduce the timescales for providers being in a position to accept a placement. Where an individual is in hospital it is estimated that this can reduce length of stay by up to 5 days, thus improving the experience for the individual and also freeing up bed capacity.

- 2.6 Additional Social Worker Capacity – looking to additional 3 wte posts across the Integrated Urgent Care Team to ensure prompt response to support admissions avoidance and prompt assessment and discharge from hospital. This resource will also support the timely review and closure of Reablement cases to maximise flow and capacity in the system.
- 2.7 Additional Occupational Therapy/Manual Handling Capacity – increased capacity will support the prompt assessment and reassessment of individuals to support people to remain at home safely and to support timely discharges from hospital.
- 2.8 Holding payment for beds at homes with high demand and low vacancies – there are a number of homes in the local market that rarely have vacancies, are very popular and beds are often filled with people from other local authorities. It is proposed that where beds become available in homes that rarely have vacancies they are secured financially pending an offer to a Tameside resident. This will prevent longer waits in hospital as people wait for home of choice, and will reduce the impact of placements being made locally by other authorities.
- 2.9 Projects with the voluntary and community sector – an approach has been made to the voluntary and community sector, through Action Together and Age UK, for schemes, existing and new, that could be upscaled to support the purpose of avoiding social isolation and thus avoiding hospital admission and/or supporting timely discharges. A range of proposals have been submitted that include:
- AGE UK TAMESIDE – Campaign to support older people over the winter months
 - Winter Warmer Packages
 - Storage and Distribution
 - Free Hot Meals
 - Linking with Supermarket Cafes as a venue for free meals
 - Wellbeing calls via volunteers
 - ACTION TOGETHER – Expansion of the Miles for Smiles service to support vulnerable people through the provision of transport in inclement weather conditions.
 - THE TOGETHER CENTRE @ LOXLEY HOUSE – Provision of free hot meals to local older and vulnerable people followed by a social activity
 - BEATRIX HOUSE CAFÉ – Provision of free hot meals to local older people and vulnerable people
 - WE SHALL OVERCOME – To provide additional nourishment and emergency survival kits to people who are homeless
 - THE SANDWICH ANGELS – To provide sandwich fillers and emergency food provision to vulnerable and homeless people
- 2.10 Feedback is still awaited from a number of organisations and groups who may be able to mobilise an expanded service or a new offer with the offer of funding. It is requested that these requests are wrapped up and approved within this approval. Oversight of the budget will ensure that there is no overspend of the funding.

3. FINANCIAL OVERSIGHT

- 3.1 Funding proposals will be monitored via the Adult Services Management Team and Adult Services Transformation Board.

- 3.2 Regular returns will be required on the utilisation of the funding. Estimated proposal values were submitted in December 2018, with further submissions expected in January and April 2019.
- 3.3 Details of the proposals with approximate values to date are provided in **Appendix 1**. It should be noted that the final confirmed values may vary, however the total expenditure of all proposals will be within the allocated sum (£1.154 million).

4. CONCLUSION

- 4.1 The government has allocated £1.154 million to the Council to support the system with winter pressures.
- 4.2 As the funding is for the period ending 31 March 2019 there is an imperative to allocate the funding promptly and to commence the services/schemes in order to ensure impact during the winter period.
- 4.3 A set of schemes have been proposed that require approval. It is also expected that other pressures and suggestions will emerge during the next few months and flexibility to use the estimated funding balance of £0.315 million (**per Appendix 1**) would enable a prompt responsive approach to maximising the benefits of the funding awarded.

5. RECOMMENDATION

- 5.1 As stated on the report cover

APPENDIX 1

Proposal	Directorate Lead	Allocated	Estimate
			£
10x transition beds	Trevor Tench		115,000
Care Home Fee Uplift - In Advance - 1st Jan 2019	Trevor Tench		230,000
2 x Social workers (Grade H for 4 months) – additional capacity in IUCT	Sharon Davies		30,000
Additional Packages of home care - Internal Service	Alison White		170,000
Through the Night Service	Alison White		40,000
Trusted Assessor – staffing capacity at ICFT	Sandra Whitehead		53,745
Reserving Care Home Beds where high demand	Trevor Tench		20,000
Reablement - closure of cases	Sharon Davies		15,000
Manual handling/OT capacity	Carol Abrams		30,000
Support for people with COPD that flares in Winter. And Stamford Unit to support speedier discharge.	Vicki Gee		10,000
Supply Essential Emergency Care Kits to Support at Home Workers to ensure wherever possible visits can continue in extreme weather conditions	Dave Wilson / Trevor Tench		2,260
Digital Health - equipment cost to extend digital health access across all support at home providers	Dave Wilson / Trevor Tench		4,800

Voluntary Sector Support (£ 150,000 allocated in total)

Age UK - Campaign to support older people over the winter months	Trevor Tench		22,176
Sensory - Winter Warmer Package	Vicki Gee / Trevor Tench		2,608
Action Together - Transport - expansion of Miles for Smiles provision	Trevor Tench		11,283
MIND - Funding set aside for people with mental health conditions (hot meal, therapeutic support, welfare)	Vicki Gee - Janine Byron		28,500

"We Shall Overcome" - to provide additional nourishment and emergency survival kits to vulnerable people who are homeless	Trevor Tench		11,312
"The Sandwich Angels" - to provide sandwich fillers and emergency food provision to vulnerable and homeless people	Trevor Tench		19,664
"The Together Centre @ Loxley"- provision of free hot meals to local vulnerable people followed by a social activity	Trevor Tench		9,280
"Beatrix House Café" - Provision of free hot meals to local older people and vulnerable people			7,680
"Active Tameside Transport" - Provision of free transport for people from all areas of Tameside to access the meals at the Together Centre and Beatrix House.			5,338
"Ryecroft Hall Community Centre" - Audenshaw - provision of hot meals			700
"Hattersley Forum" - Hattersley Hub - provision of hot meals			TBC
"People First"			TBC

Total	839,346
Allocation	1,154,000
Balance	314,654